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THE IMPACT OF BANKING OMBUDSMAN SCHEME ON

INDIAN BANKING INDUSTRY

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ABSTRACT

Customer service has been the challenging job in Indian banking industry, specifically, after the financial sector reforms and implementation of new age technology. Providing prompt and efficient service is on the top agenda of commercial banks to attract and retain the new customers.. Providing efficient and hassle-free banking services has been one of the important priorities pursued by the Reserve Bank. A separate full-fledged Customer Service Department was set up within the Reserve Bank in July 2006 to oversee the grievance redressal mechanism of various banks and to enhance the pace and quality of provision of customer services, while providing customers a forum for redressal of their grievances. AS a result the Reserve Bank has institutionalized and administered the Banking Ombudsman (BO) scheme to provide an expeditious and inexpensive forum to bank customers for resolution of their complaints relating to deficiency in banking services. The present paper aims to study and analyze the impact of Banking Ombudsman Scheme on Banking Industry provided by bank group wise in general and selected categories in particular. For this purpose Ranking and CAGR have been employed. The period of the study is for seven years i.e. from 2007-2013 and the data for the study is collected from secondary sources. The study indicates that the number of complaints against banking institutions has been increasing under the Banking Ombudsman Scheme. No doubt, the scheme will gain more popularity in future and its impacts on service quality by banks will be positive

KEYWORDS: Banks, Complaints, Grievances, Ombudsman, Redress, Public Sector Banks (PSB)

INTRODUCTION

Customer satisfaction is an integral element in inculcating trust among the common people on the banking sector. In the present scenario of competitive banking, excellence in customer service is the most important tool for sustained business growth. Customer service has been the challenging job in the banking industry, specifically, after the financial sector reforms and implementation of new age technology. Providing prompt and efficient service is on the top agenda of commercial banks to attract and retain the new customers. Understanding the importance of customer service in banking, the Banking Ombudsman Scheme has been introduced under Section 35A of the Banking Regulation Act, 1949 by the Reserve Bank of India with effect from 1995 with (BO) offices in 15 major banking centres. All Scheduled Commercial Banks, Regional Rural Banks and Scheduled Primary Co-operative Banks are covered under the Scheme and the Banking Ombudsman can receive and consider any complaint relating to deficiency in banking services. One can file a complaint before the Banking Ombudsman if a reply is not received from the bank within a period of one month after the bank concerned has received one's representation, or the bank rejects the complaint, or if the complainant is not satisfied

with the reply given by the bank If one is not satisfied with the decision passed by the Banking Ombudsman, one can approach the appellate authority against the Banking Ombudsmen's decision. Appellate authority is vested with a Deputy Governor of the RBI .Since its inception, BO has been an effective forum for redressing complaints received from customer. Banking Ombudsman (BO) offices receive the complaints from general public relating to their grievances against commercial banks, regional rural banks and scheduled primary co-operative banks. Complainants have the facility to send the complaints by email, online or by post. These complaints are tracked by BO offices by means of a complaint tracking software.

NEED FOR THE STUDY

Customer complaints are part of the business life of any corporate entity. This is more so for banks because they are service organizations. In the present scenario of competitive banking, excellence in customer service is the most important tool for sustained business growth. Making banks more customer-friendly has also been high on the agenda of the Reserve Bank of India. It is the result of RBI's initiatives that today all commercial banks have their own grievance redressal cells to handle the grievances of their customers. However, sometimes, customers' complaints are not handled properly by banks, which may result in dissatisfaction to the customers. At this point of time customer is in a dilemma about where to file a complaint against the deficiency in services rendered by the banks. Courts may not be the right choice because of long time involved in settling of cases and heavy costs. Here, Reserve Bank of India has provided an alternative mechanism to handle the customers' grievances by setting up of Bank Ombudsman in India. The prime objective behind the setting up of Bank Ombudsman was to provide an expeditious and inexpensive forum to bank customers for resolution of their complaints relating to deficiency in banking services. Keeping in mind the two important aspects of Bank Ombudsman the present study has been designed Firstly, it is important to understand the impact of banking ombudsmen on the banking industry and secondly, it is also important to evaluate the performance of bank ombudsman for the last seven years on the basis of selected parameters.

OBJECTIVES OF THE STUDY

- To study the Region-wise Complaints received at Banking Ombudsman Offices
- To study Category -wise Complaints received at Banking Ombudsman Offices
- To study Bank Group wise Complaints received at Banking Ombudsman Offices

REVIEW OF LITERATURE

- Singh (2006) found that majority of respondents (63%) surveyed had no knowledge about the bank ombudsman scheme ve of their banks and none of the surveyed respondents had ever filed a complaint with bank ombudsman
- Chatterjee (2007) critically evaluated various schemes of banking ombudsman schemes in operation from time to time.
- Khan (2010) suggested that attempts should be made to increase the instances of disputes being resolved by
 mediation/conciliation rather than by awards. Further, in the event, if ombudsman has to give an award; it must be
 made final and binding on the parties with only single appeal allowed to a higher court of law.

RESEARCH METHODOLOGY

The present study is based on secondary data. The secondary data were collected from articles, previous studies, committee reports, Indian Banks Association Bulletin (IBI) bulletins, RBI India website and from 'The Banking Ombudsman Scheme--Annual report', which is published by Reserve Bank of India every year.

Period of the study

The period of study pertains to seven years i.e from 2006-07 to 20012-13'.

Tools Applied for Data Analysis

For analysis purpose, statistics tools such as percentages and Ranks have been used.

Limitations and Scope of the Study

- The study is confined to the period of seven years only
- Only few parameters were selected for the study

Data Analysis

Table 1: Trends in Region-Wise Complaints Received at Banking Ombudsman Offices During 2007 to 2013

Regions	2007	2008	2009	2010	2011	2012	2013	CAGR (%)	Ranking
Ahmedabad	2107	2855	3732	4149	5190	4590	4838(6.86)	12.61	13
Aimicdabad	(5.45)	(5.96)	(5.40)	(5.23)	(7.28)	(6.30)	4030(0.00)	12.01	13
Bangalore	2406	2975	3255	3854	3470	3486	3318(4.70)	4.7	3
Dangalore	(6.23)	(6.21)	(4.71)	(4.86)	(4.87)	(4.78)	3318(4.70)	4.7	3
Bhopal	2731	3405	3375	3873	5210	5953	4920(6.97)	8.77	8
Бпораг	(7.07)	(7.11)	(4.88)	(4.89)	(7.31)	(8.17)	4920(0.97)	0.77	0
Bhubaneswar	689	998	1159	1219	1124	1826	1523(2.16)	12	12
Diiuballeswai	(1.78)	(2.08)	(1.68)	(1.54)	(1.58)	(2.51)	1323(2.10)	12	12
Chandiaanh	2006	2331	2634	3234	3559	3521	3094(4.39)	6.39	4
Chandigarh	(5.19)	(4.87)	(3.81)	(4.08)	(4.99)	(4.83)	3094(4.39)	0.39	4
Cl :	2387	4545	10381	12727	7668	6614	7255(10.20)	17.21	14
Chennai	(6.18)	(9.50)	(15.01)	(16.06)	(10.76)	(9.07)	7255(10.28)	17.21	14
C14:	170	282	455	528	584	708	907(1.14)	24.92	15
Guwahati	(0.44)	(0.59)	(0.66)	(0.67)	(0.81)	(0.97)	807(1.14)	24.92	15
IIdbd	2767	2843	3961	5622	5012	5167	4202(6.10)	C 51	-
Hyderabad	(7.16)	(5.94)	(5.73)	(7.09)	(7.03)	(7.09)	4303(6.10)	6.51	5
Loimum	2976	3369	3688	4560	3512	4209	4099(5.81)	4.68	2
Jaipur	(7.70)	(7.03)	(5.34)	(5.75)	(4.93)	(5.77)	4099(3.81)	4.08	2
V	4321	5340	7776	7832	8319	9633	0012(12.79)	11.07	10
Kanpur	(11.18)	(11.15)	(11.25)	(9.88)	(11.67)	(13.22)	9012(12.78)	11.07	10
IZ =11==4=	2011	2815	3671	5326	5192	4838	1200/6 22)	11.70	1.1
Kolkata	(5.2)	(5.88)	(5.31)	(6.72)	(7.28)	(6.64)	4388(6.22)	11.79	11
M 1 '	5525	6070	9631	10058	7566	7905	0.607(10.00)	6.54	
Mumbai	(14.30)	(12.67)	(13.93)	(12.69)	(10.62)	(10.85)	8607(12.20)	6.54	6
M D II.	5481	6742	10473	12045	10508	9180	0.4.4.(1.2.20)	0.00	7
New Delhi	(14.19)	(14.08)	(15.15)	(15.20)	(14.74)	(12.59)	9444(13.39)	8.08	7
D. 4	1481	1480	2110	1707	2283	2718	2705(2.05)	0.44	0
Patna	(3.83)	(3.09)	(3.05)	(2.15)	(3.20)	(3.73)	2785(3.95)	9.44	9
Thiruvananth	1580	1840	2816	2532	2077	2541	21.49/2.05	4.40	1
apuram	(4.09)	(3.84)	(4.07)	(3.19)	(2.91)	(3.49)	2148(3.05)	4.48	1
m . 1	38638	47890	69117	79266	71274(1	72889	50541 (100)		
Total	(100)	(100)	(100)	(100)	00)	(100)	70541 (100)		

Source: Report on Trend and progress of Reserve Bank of India 2007 -2013

The above table shows the increasing trend in the complaints. In the year 2007, Region-wise, the highest number of complaints at Banking Ombudsman offices were received in Mumbai (5,525), which was closely followed by New Delhi (5,481) and Kanpur (4,321). Guwahati (170) and Bhubaneswar (689) offices received the least number of complaints. During 2007-08, 47,890 complaints were received by 15 BO offices as against 38,638 complaints received during 2006-07. Region-wise, the maximum complaints, during 2007-08 were received at New Delhi, thereby surpassing Mumbai and Kanpur as the centre with the largest number of complaints. The number of complaints received in Chennai, Guwahati, Bhubaneswar, Kolkata and Ahmedabad also increased sharply during 2007 -2008. During 2008-09, 69,117 complaints were received by 15 BO offices as against 47,890 complaints received during the previous year. BO offices at New Delhi, Chennai, and Mumbai together accounted for 44.1 per cent of the total complaints received during 2008-09as compared to 36.3 per cent during the previous year. The forum of redressal of consumers' grievances about banking, the Banking Ombudsman (BO), received 79,266 complaints at its 15 offices in 2009-10 contributed largely by the complaints received at the offices of the three major metropolises of Mumbai, New Delhi and Chennai. These three offices together accounted for almost half of the total complaints (34,830 complaints accounting for 43.9 per cent of the total) in 2009-10. In 2010-11, there was a decline in the number of complaints received by the BO offices across the country. The decline was particularly visible in metropolitan regions, viz., New Delhi, Mumbai and Chennai. However, in the midst of general declining trend, there were some centres, viz., Bhopal, Patna, Ahmedabad, Chandigarh and Guwahati, which reported an increase in the number of complaints. According to the category-wise data on complaints sourced from all 15 BO offices, in the year 2011 -12, The major metropolitan centres, i.e., New Delhi, Mumbai, Kolkata, and Chennai accounted for almost 40 per cent of the total number of complaints received across the country. In the year 2012 -13 also almost the same centres complaints were dominating and in added to that the Kanpur centre also showed the highest complaints. But in case CAGR which is calculated for seven years i.e., from 2007 – 2013, it is witnessed that Guwahati is at the highest and which showed last ranking i.e. 15th rank when it comes to ranking and which is followed by Chennai .Kanpur and Kolkata were almost same at 11%. The two metropolitan cities i.e Mumbai and Delhi which showed high complaints every year shows the CAGR less and indicated 6th and 7th rank respectively. Throughout the 7 years period of the study Thiruvananthapuram BO offices had received least amount of complaints

Table: 2: Trends in Categor-Wise Complaints received at Banking Ombudsman Offices during 2007 to 2013

Name of the Bank	Deposits	Loans and Advances	Pension	Total Complaints
2007				
Public Sector Banks	3664(46.32)	3208(40.55)	1039(13.13)	7911(100)
Private Sector Banks	1591(55.17)	1279 (44.35)	14(0.49)	2884(100)
Foreign Banks	323(49.16)	331(50.38)	3(0.46)	657(100)
Scheduled Commercial Banks	5578(48.69)	4818(42.05)	1056(9.22)	11457(100)
2008				
Public Sector Banks	2866(35.27)	3740(46.03)	1519(18.70)	8125(100)
Private Sector Banks	2113(56.98)	1550(41.80)	45(1.21)	3708(100)
Foreign Banks	521(51.43)	483(47.68)	9(0.89)	1013(100)
Scheduled Commercial Banks	5500(42.81)	5773(44.94)	1573(12.25)	12846(100)
2009				
Public Sector Banks	3353(32.19)	4201(40.33)	2862(27.48)	10416(100)
Private Sector Banks	2470(47.80)	2666(51.60)	31(0.60)	5167(100)
Foreign Banks	727(41.90)	996(57.41)	12(0.69)	1735(100)

Table 2: Contd.,									
Scheduled Commercial Banks	6550(37.82)	7863(45.40)	2905(16.77)	17318(100)					
2010									
Public Sector Banks	1946(18.30)	4109(38.65)	4577(43.05)	10632(100)					
Private Sector Banks	1165(40.40)	1652(57.28)	67(2.32)	2884(100)					
Foreign Banks	454(49.67)	395(43.22)	65(7.11)	914(100)					
Scheduled Commercial Banks	3565(24.71)	6156(42.66)	4709(32.63)	14430(100)					
2011									
Public Sector Banks	726(7.46)	3262(33.51)	5746(59.03)	9734(100)					
Private Sector Banks	641(42.28)	832(54.88)	43(2.84)	1516(100)					
Foreign Banks	293(57.12)	199(38.79)	21(4.09)	513(100)					
Scheduled Commercial Banks	1660(14.11)	4293(36.50)	5810(49.39)	11763(100)					
2012									
Public Sector Banks	5742(37.11)	3937(25.45)	5793(37.44)	15472(100)					
Private Sector Banks	1894(58.08)	1328(40.72)	39(1.20)	3261(100)					
Foreign Banks	506(59.67)	329(38.80)	13(1.53)	848(100)					
Scheduled Commercial Banks	8142(41.58)	5594(28.57)	5845(29.85)	19581(100)					
2013									
Public Sector Banks	2628(21.20)	4152(33.50)	5614(45.30)	12394(100)					
Private Sector Banks	929(43.70)	1167(54.89)	30(1.41)	2126(100)					
Foreign Banks	159(48.48)	167(50.91)	2(0.61)	328(100)					
Scheduled Commercial Banks	3716(25.03)	5486(36.95)	5646(38.03)	14848(100)					

Source: Report on Trend and progress of Reserve Bank of India 2007 -2013

The maximum number of complaints received pertaining to Deposits and advances. It indicates that Bankers are not able to resolve the issues at their levels. It may be observed from above table, the private sector banks and public sector Group have larger share in the number of complaints than in the total number of deposit and loan accounts.

Table 3: Trends in Bank Group Wise Complaints Received at Banking Ombudsman Offices during 2007 -2013

Name of the Bank	Deposits	Deposits Loans and Advances		Total Complaints	
2007				•	
Public Sector Banks	3664(65.69)	3208(66.58)	1039(98.39)	7911(69.04)	
Private Sector Banks	1591(28.52)	1279(26.55)	14(1.33)	2884(25.17)	
Foreign Banks	323(5.79)	331(6.87)	3(0.003)	657(5.73)	
Scheduled Commercial Banks	5578(100)	4818(100)	1056(100)	11457(100)	
2008					
Public Sector Banks	2866(52.11)	3740(64.78)	1519(96.57)	8125(63.25)	
Private Sector Banks	2113(38.42)	1550(26.85)	45(2.86)	3708(28.87)	
Foreign Banks	521(9.47)	483(8.37)	9(0.57)	1013(7.89)	
Scheduled Commercial Banks	5500(100)	5773(100)	1573(100)	12846(100)	
2009					
Public Sector Banks	3353(51.19)	4201(53.43)	2862(98.52)	10416(60.15)	
Private Sector Banks	2470(37.71)	2666(33.91)	31(1.07)	5167(29.84)	
Foreign Banks	727(11.10)	996(12.67)	12(0.41)	1735(10.02)	
Scheduled Commercial Banks	6550(100)	7863(100)	2905(100)	17318(100)	

Table 3: Contd.,									
2010									
Public Sector Banks	1946(54.59)	4109(66.75)	4577(97.20)	10632(73.68)					
Private Sector Banks	1165(32.68)	1652(26.84)	67(1.42)	2884(19.99)					
Foreign Banks	454(12.73)	395(6.42)	65(1.38)	914(6.33)					
Scheduled Commercial Banks	3565(100)	6156(100)	4709(100)	14430(100)					
2011									
Public Sector Banks	726(43.75)	3262(75.98)	5746(98.90)	9734(82.75)					
Private Sector Banks	641(38.61)	832(19.38)	43(0.74)	1516(12.89)					
Foreign Banks	293(17.65)	199(4.64)	21(0.36)	513(4.36)					
Scheduled Commercial Banks	1660(100)	4293(100)	5810(100)	11763(100)					
2012									
Public Sector Banks	5742(70.52)	3937(70.38)	5793(99.11)	15472(79.02)					
Private Sector Banks	1894(23.26)	1328(23.74)	39(0.67)	3261(16.65)					
Foreign Banks	506(6.21)	329(5.88)	13(0.22)	848(4.33)					
Scheduled Commercial Banks	8142(100)	5594(100)	5845(100)	19581(100)					
2013									
Public Sector Banks	2628(70.72)	4152(75.68)	5614(99.43)	12394(83.47)					
Private Sector Banks	929(25)	1167(21.27)	30(0.53)	2126(14.32)					
Foreign Banks	159(4.23)	167(3.05)	2(0.04)	328(2.21)					
Scheduled Commercial Banks	3716(100)	5486(100)	5646(100)	14848(100)					

Source: Report on Trend and progress of Reserve Bank of India 2007 -2013

The share of complaints received against foreign banks and private sector banks, which had been on a rapid increase up to 2010, showed signs of slowing down, in contrast to PSB. Among bank groups, Private sector banks and Public sector banks number of deposits and loan accounts have accounted for 80 - 90 % of the aggregate number of complaints received during the year which is disproportionately higher. On the contrary foreign banks got only 10 - 20 % of the aggregate number of complaints.

Table: 4: Trends in Bank Group Wise Complaints on Pension Received at Banking Ombudsman Offices during 2007 -2013

Name of the Bank	2007	2008	2009	2010	2011	2012	2013	CAGR (%)
Nationalised Banks	523	599	842	1294	1746	1975	2018	21.28
State Bank Group	516	920	2020	3283	4000	3818	3596	31.96
Public Sector Banks	1,039	1,519	2,862	4577	5746	5793	5614	27.25
Old Private Sector Banks	6	3	4	2	1	1	13	11.68
New Private Sector Banks	8	42	27	65	42	38	17	11.37
Private Sector Banks	14	45	31	67	43	39	30	11.5
Foreign Banks	3	9	12	65	21	13	2	-5.63
Scheduled Commercial Banks	1056	1,573	2,905	4709	5810	5845	5646	27.06

Source: Report on Trend and progress of Reserve Bank of India 2007 -2013

The above table shows that in case of complaints from pensioners received by public sector banks accounted for bulk (27.25 CAGR). Within public sector banks, the State Bank group accounted for 31.96 CAGR. Group-wise, the majority of the complaints pertain to the State Bank Group followed by the Nationalized Banks. As a result, over the years, the percentage of complaints against public sector banks, showed highest CAGR as compared to the number of complaints received against private sector banks. If we analyse the above table that is related to bank group wise Complaints relating

to pensions, the CAGR for Scheduled commercial banks witnessed 27.06 this may be due to delay in payment of pension, pension arrears / wrong pension calculations etc

Table: 5: Trends in Bank Group Wise Complaints on Loans and Advances Received at Banking Ombudsman Offices during 2007 -2013

Name of the Bank	2007	2008	2009	2010	2011	2012	2013	CAGR (%)
Nationalised Banks	1.826	2,147	2536	2322	1891	2086	2292	3.30
State Bank Group	1382	1,593	1665	1787	1371	1851	1,860	4.33
Public Sector Banks	3,208	3,740	4201	4109	3,262	3,937	4,152	3.75
Old Private Sector Banks	172	154	204	319	185	335	238	4.75
New Private Sector Banks	1107	1396	2462	1333	647	993	929	-2.47
Private Sector Banks	1279	1550	2666	1652	832	1,328	1,167	-1.3
Foreign Banks	331	483	996	395	199	329	167	-9.31
Scheduled Commercial Banks	4,818	5,773	7863	6156	4,293	5,594	5,486	1.87

Source: Report on Trend and progress of Reserve Bank of India 2007 -2013

The above table reveals that in case of Loans and Advances complaints received by Public sector banks accounted to CAGR of 3.75. The reason in the reduction of overall CAGR for scheduled commercial banks is the contribution that has been made by private sector banks and in particular new private sector banks and foreign banks. The majority of the complaints pertain to the State Bank Group followed by the, old private sector banks. However, the percentage of complaints against private sector banks, showed a decline vis-à-vis the number of complaints received against private sector banks and foreign banks. Complaints relating to loans and advances may mainly pertained to educational loans and MSME (Micro small and Medium Enterprises) loans, delay in payment or collection of cheques, drafts, bills and delayed payment of remittances, home loans, etc In complaints relating to home loans, a good number of complaints were regarding foreclosure charges on home loans. With release of regulatory guidelines on foreclosure charges on home loans at floating rate, the complaints on this ground have substantially gone down. This may be one of the reason for new private sector banks to show decling trend. Non - sanction/delay in sanction of educational loan, charging of excessive rate of interest, non-return of Registration Certificate in case of vehicle loans, non-issuance of No-Due Certificate, non-return of title deeds of properties pledged, wrong reporting to CIBIL, etc. may be some other reasons for increasing trend of loans and advances complaints.

Table: 6: Trends in Bank Group Wise Complaints on Deposit Received at Banking Ombudsman Offices during 2007 -2013

Name of the Bank	2007	2008	2009	2010	2011	2012	2013	CAGR (%)
Nationalised Banks	2,126	1,685	1941	988	379	3135	1,366	-6.12
State Bank Group	1538	1,181	1412	958	347	2607	1262	-2.79
Public Sector Banks	3,664	2,866	3353	1946	726	5742	2,628	-4.64
Old Private Sector Banks	182	140	126	68	50	250	133	-4.38
New Private Sector Banks	1,409	1,973	2344	1097	591	1644	796	-7.83
Private Sector Banks	1591	2113	2470	1165	641	1894	929	-7.4
Foreign Banks	323	521	727	454	293	506	159	-9.63
Scheduled Commercial Banks	5,578	5,500	6550	3565	1,660	8,142	3,716	-5.64

Source: Report on Trend and progress of Reserve Bank of India 2007 -2013

From the above table, it can be inferred that bank group wise deposits complaints received are showing decline trend

In respect of Scheduled commercial banks the CAGR over the Period of study is -5.64. There was a highest fall in case of foreign banks followed by the Private sector banks. The fall in the complaints of deposits in case of public sector banks is majorly contributed by the nationazlised banks. Complaints in the category of 'Deposit Accounts' constitute mainly because of Delays in credit, non-credit of proceeds to parties accounts, non-payment of deposit or non-observance of the Reserve Bank directives, if any, applicable to rate of interest on deposits in savings, current or other account maintained with a bank The decrease in these accounts may be as a result of decrease in these major reasons for complaints in this category.

CONCLUSIONS

The study found that over a period of time, the number of complaints against to deficiency of their services has been tremendously and substantially increased, which shows the increased faith of customers in Bank Ombudsman. It indicates the growing awareness among consumers about grievance redressal, but the increase was particularly rapid at the offices in the two metropolises i.e. Mumbai and Delhi .Among different categories of Complaints, the significant number of complaints are related to pension and Loans and Advances. Private banks and Foreign banks constitute very nominal share in total number of complaints. The share of complaints against public sector banks has been fluctuating ., especially for public sector banks Thus, it can be seen that the Ombudsman scheme is a boon and a very important channel for redressal of grievances by the general public against banks and banking services. It is framed in such a manner that it does not oust the jurisdiction of other courts, and hence, aggrieved people do not hesitate in using the banking ombudsman as a primary forum for resolution of disputes regarding banks.

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